# **COVID-19 Response:**

How palliative interventions in Nigeria compares with Ghana, Kenya, South Africa, and India



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## 1. Introduction

Sub-Saharan Africa has not recorded an avalanche of deaths from COVID-19; nonetheless, from the perspectives of economic downturn and plummeting living standards, the region is a disaster in progress. As vulnerable populations are hit by morbid misery, the World Bank (2020) projects a precipitous rise in extreme poverty, especially in Nigeria, which is acclaimed the global poverty capital (OPHI, 2019). As is imperative, governments are offering relief packages to the citizenry and the corporate world. This paper reviews Nigeria's initial response to COVID-19 vis-à-vis four counterpart developing nations: South Africa, Ghana, Kenya and India. This is especially because WHO has predicted that the initial three countries and Nigeria will be the worst hit by the pandemic. Thus, we comparatively assess COVID-19 coping measures by governments with reference to the enforcement of lockdowns, fiscal and monetary policy interventions and the provision of socio-economic palliatives. These include softening of financial policies, lending monetary impetus to the formal and informal sectors, and granting material and financial stimuli to vulnerable populations.

## 2. Unlocking under Pressure

In Nigeria, there was a 34-day lockdown order by President Buhari on COVID-19 epicentre states Lagos and Ogun, as well as the Federal Capital Territory (FCT). On 22 April, all 36 state governors, aligning with the Federal Government, unanimously barred non-essential interstate travel nationwide for two weeks (Daily Trust, 2020). In spite of these efforts, Nigeria continued to witness a rise in the COVID-19 intensity coupled with a sharp decline in oil price. Despite being so embattled, the Federal Government on 4 May 2020 downgraded the lockdown in Lagos, Ogun and the FCT to a dusk-to-dawn curfew, while still maintaining restrictions on interstate travel.

The easing off, even in the face of an acute curve of infections, was precipitated by the devastating economic consequences of the lockdown on the citizenry, especially those who source livelihood from the informal sector. This was to be expected given that 48% of the 205 million Nigerians lived in extreme poverty (i.e. less than \$1.90/day) prior to the lockdown (World Poverty, 2020). Thus, in light of stringent finances, small and medium scale entrepreneurs (SMEs) were caught

between adhering to the lockdown and succumbing to the exigencies of economic pressure; both of which could equally save or take lives. Says Anietie Ewang, "Millions of Nigerians observing the COVID-19 lockdown lack the food and income that their families need to survive. The government needs to combine public health measures with efforts to prevent the pandemic from destroying the lives and livelihoods of society's poorest and most vulnerable people" (Human Rights Watch 2020). Indeed, Mahler et al. (2020) estimate that the pandemic will push 23 million sub-Saharan Africans into extreme poverty (Fig. 1). Going by regional proportions, COVID-9 will force 5 million more Nigerians below the poverty level.



## Figure 1: Populations pushed to extreme poverty by COVID-19 (<u>Mahler et al.</u>, <u>2020</u>)

In comparison, India with a population of 1.3bn people, five times that of Nigeria, went into a total lockdown on March 24, 2020 (IMF 2020). A month later, by 23 April, there were 16,686 active COVID-19 cases, with 686 deaths; by April 29, 2020, the infected had nearly doubled with 31,787 confirmed cases and 1008 deaths. As happened in Nigeria, the lockdown was inevitably extended to May 3. Again, contrary to statistics, it had to be eased due to unfavourable economics. This pattern of low lockdown threshold and unlocking under economic pressure has trailed other sub-Saharan African countries like Ghana, Kenya and South Africa. Both Ghana and South Africa however imposed a total lockdown, albeit pressurised to ease it earlier than in



Europe and North America. The take home from the inability of developing countries to sustain a lockdown is that, post-COVID-19, these nations ought to boost social security through Universal Basic Income (UBI), as that will vouchsafe subsistence during lockdown. In addition to that, there ought to be an expansive social security database to enable the identification of vulnerable persons who could benefit from more buoyant direct money transfers during lockdown as obtains in economically healthier climes.

## 3. Measures Aimed at the Formal Sector

As part of efforts to mitigate the adverse effects of COVID-19 on the socio-economic activities of Nigerians, the Federal Government through its MDAs has embarked on several economic stimulus packages. A Presidential Task Force (PTF) was constituted on March 9, 2020 to coordinate Nigeria's multi-faceted intergovernmental efforts towards arresting the spread of the virus and containing the impact on the populace. The PTF was charged with a two-pronged objective to protect the lives of citizens and to preserve the livelihoods of employees and employers of labour (OVPN, 2020).

As an initial response, President Buhari approved a financial injection of ¥15billion for the expansion of medical infrastructure (Lagos, ¥10billion and National Centre for Disease Control (NCDC), ¥5billion). Subsequently, he endorsed a fiscal stimulus package of ¥500billion to upgrade health facilities nationwide, facilitate a National Special Public Works Programme, and cater for contingency interventions. The NCDC also received ¥984million and a second tranche of ¥6.5million voted for the purchase of testing kits, the establishment of isolation centres and for the training of personnel (IMF, 2020). The Federal government similarly approved a three-month repayment moratorium (March through May, 2020) for all small scale business loans - TraderMoni, MarketMoni and FarmerMoni – drawn from the Bank of Industry, Bank of Agriculture, and the Nigeria Export Import Bank (Shittu & Co., 2020).

Nigeria's Apex Bank, the Central Bank of Nigeria (CBN), has implemented measures such as adjusting its official exchange rate by 15%; reducing interest rates on all CBN intervention facilities from 9% to 5%; a liquid injection of <del>N</del>3.6 trillion (2.4% of GDP) into the banking sector to facilitate credit schemes; and the introduction of a

regulatory forbearance for impacted sectors like the Oil & Gas, Agriculture and manufacturing (<u>IMF, 2020</u>).

In addition, the pandemic has elicited some compassionate waivers. The Association of Nigerian Energy Distributors, for instance, pledged that its members will distribute electricity at no cost for two months to all subscribers (ESI Africa, 2020) – though yet to be implemented. The Nigerian Customs Service has also suspended import duty on medical supplies such as personal protective equipment, medicines and allied equipment, till the post-pandemic era. In total, the Federal Government of Nigeria and its MDAs have committed  $\underline{H}$ 7.8 trillion to combat COVID-19. That is when the piecemeal contributions of different government organs are pieced together. This amounts to 5.2% of Nigeria's GDP.

Individual and private sector contributions constitute another stream of funding for Nigeria's COVID-19 containment efforts. In a wholesome display of benevolence, members of the National Assembly pledged three month's salary (the Lower House) and half of monthly salary till the end of the pandemic (the Upper House) to the PTF. That came after 43 cabinet ministers donated half of their March, 2020 salaries. In similar acts of solidarity, there have been hefty financial and material donations to the PTF towards arresting the pandemic. By 6 April, the Coalition Against COVID-19 (CACOVID) comprising billionaires, companies and celebrities had donated a whopping \$55.7million to combat the virus, not counting property ceded to government to be converted to isolation centres and gifts of ventilators. Though the COCAVID donation is yet the highest from the private sector in the continent (Africa Business, 2020), Nigerians, are however justifiably sceptical that the funds pooled by CACOVID and those injected by the government may not be put to judicious use.

### 3.1 Counterpart Nations and the Formal Sector

Despite committing 5.2% of her GDP to battle COVID-19, Nigeria has fared less than South

Africa, whose government decisive devoted 10% of its GDP (R500billion) to COVID-19 containment (IMF, 2020). This timely and staggering financial commitment coupled with the moral will to enforce a total lockdown are pointers to South Africa's more intentional approach to the war against the invisible virus.

In Ghana, Nigeria's West African rival, the government has committed \$100 million to the COVID-19 combat in the formal sector. Furthermore, a \$210 million dedicated fund was infused into pharmaceutical and medical allied businesses under its Coronavirus Alleviation Program (IMF, 2020). In addition, the government has negotiated a delay of payments of interests valued at GHc1.2 billion (\$268m) on non-marketable domestic bonds issued by public institutions. These measures though similar to are less valuable than the intervention of the Nigerian government in the formal sector. Although, it may be argued that Ghana's interventions are commensurate with the size of her economy, which is six times less than that of Nigeria by sheer GDP projections (World Bank, 2020)

Kenya's initial response to COVID-19 centred around increasing the disposable income available to its citizens by effecting a 100% tax relief for persons earning up to 24,000 Kenyan Shillings (Ksh); decreasing income tax (pay-as-you-earn) and corporate tax for micro, small and medium enterprises by 17% (IMF, 2020) against Nigeria's reduction of the same by 44%. The Kenyan Revenue Authority, however, introduced other unparalleled innovations such as a reduction in value added tax (VAT) from 16% to 14%, as well as a payment of Ksh10 billion of verified VAT claims to enhance cash flow in SMEs (Oderemi, 2020). Furthermore, there was an expedient implementation of the Universal Health Coverage and recruitment of more health care workers to facilitate the control of the COVID-19 pandemic. Again, whereas in Nigeria, it was left to the members of the National Assembly to decide on salary reduction or forfeiture, in Kenya, the government imposed a compulsory but graduated reduction of salaries of public officers: National Executives such as the President and Vice president (80%), Cabinet Secretaries and Chief Administrative Secretaries (30%), and Principal Secretaries (20%) (Oderemi, 2020).

## 4. Stimuli to the Vulnerable and the Informal Sector

The informal sector remains the most impacted by the Coronavirus plague, worse off in sub-Saharan Africa. In Nigeria, whereas the ravage in the formal sector can be measured and monitored; not so for the informal sector for which there is scarcely any data. Manifestly, there has been greater job security in the formal than the informal sector during the lockdown. A case in point in Nigeria is the leaked retrenchment of 75% of the staff of Access Bank on 30 April 2020 (Afri-Update, 2020). Subsequently, the CBN swiftly issued an order barring banks from laying-off personnel during the pandemic. Soon after, the Access Bank management put out a communiqué denying a retrenchment plan. Such job safeguarding scenarios cannot play out in the informal sector where employees, at the mercy of sole-proprietors, are served verbal sack notices without benefits. Doubtless, due to the pandemic, countless have been laid-off without a trace.

In spite of the paucity of accurate information on the informal sector, The Nigerian Government has initiated several direct stimulus packages aimed at availing members of the sector with a modicum of necessities to sail through the torrents of the pandemic. Firstly, 70,000 Metric Tonnes of Grain have been released for distribution to poor and vulnerable households across the country. The Conditional Cash Transfers (CCT) has been extended to internally displaced persons, who also received an immediate payment of two month's benefits (IMF, 2020). Government has also expanded the social register of CCT by 1 million households to 3.6 million beneficiaries to mitigate the effect of the lockdown. Food rations to IDP camps have also been doubled. Likewise, twice there have been reductions in the pump price of petrol, scaling down from NI45 to NI23.50 per litre, a decrease of 15%. This measure has however been neutralised by the wanton increase in the cost of basic commodities by opportunistic retailers, which has engendered unbridled inflation. By and large, the Nigerian Government's cushioning of the informal sector has been grossly lean when compared with other developing nations.

### 4.1 Peers and the Informal Sector

Comparatively, South Africa with a population 60 million, less than a quarter of Nigeria's, had recorded 4,996 COVI-19 positive cases (93 deaths, 2073 recoveries) from 185,497 tests, as of April 29, 2020 (Worldometer, 2020). The initial mode of response was quite similar to that of Nigeria, except that the South African Government imposed a total lockdown and deployed hi-tech mobile technology contact tracking and tracing. It also manifestly provided a more robust financial succour to the informal sector.



On March 24, the Employment and Labour Minister of South Africa announced an additional economic relief plan for the lockdown by way of cash transfers to the vulnerable valued at \$2.6bn (i.e. 10% of a \$26billion relief fund). Child welfare benefits were raised from monthly \$23 to \$39 per child. State pensions were boosted, just as government announced that Unemployment Insurance Funds (UIF) would be paid for three months to registered workers of both the formal and informal sectors; and that personnel on emergency services would be provided with personal protective equipment (PPE) and compensated appropriately (IMF, 2020). The unemployed not captured under the UIF would benefit from a 6-month COVID-19 grant. The UIF guarantees each employee up to R3,500 (\$188) monthly. This is aside from a National Disaster Benefit dedicated to relieve the ordeal of employee layoffs, from which beneficiaries could withdraw up to R17,712 (\$950) monthly (Oderemi, 2020). Furthermore, small businesses would receive loans at a prime interest rate of 5%, to enable a cash bailout for employees during the lockdown. In addition, the Department of Tourism allocated R200million to support tourism businesses with turnover of less than R2.5million per year (IMF, 2020). Nigeria has not tapped from the contributory pension scheme to srecompense workers, let alone compensate the hospitality industry.

Certainly, the South African response to the informal sector has been more targeted and proactive than that of Nigeria. This can be ascribed to pre-existing social security structures, which made it possible to identify and consolidate ailing aspects of the informal sector, and to ensure that stimuli get to the intended vulnerable population.

As for Ghana, GH¢280 million is being used to finance food for vulnerable groups and free water for three months - April, May and June 2020 (BBC, 2020). To further address the effect of the COVID-19 pandemic on vulnerable persons, the government has committed to defray the electricity bills of one million active users, as well as grant a 50% subsidy on electricity bills to other citizens in the months of April through June. The electricity intervention is valued at GHc1.02 billion (\$172m). Apart from the aforementioned, the Disaster Management reached out to about 470,000 families located in the slums of Kumasi and Accra with dry food packs (CNBC, 2020). Nothing like the scepticism and dissatisfaction expressed by Nigerians, the Ghanaian citizenry attests to the salutary impact of these direct interventions by government.

Beyond Africa, India's approach has been quite analogous to that of Nigeria. It includes relief packages in-kind (free food rations) and cash transfers to lower-income households and low-wage workers done through the public distribution scheme, amounting to approximately 0.8% of India's GDP. The Finance Minister also announced a grant of Rs5 million to support medical insurance for health care workers. In Nigeria, however, the frontline workers had to demand for such benefits before they were promised. Employees who contribute to the employees provident fund organization will be allowed to withdraw 75% of their account balance or 3 months basic salary – whichever is lower (KPMG Insights, 2020). As already alluded, Nigeria should take a cue from this last measure by exploring the possibility of withdrawals from contributory pension schemes during extreme conditions such as the COVID-19 pandemic.

## 5. Conclusion: A lot of Catching Up to Do

The effort by the government of Nigeria to tackle the existential threat posed by the COVID19 pandemic appears to be disjointed. There is little or no synergy among Federal Ministries and Parastals in ensuring a coordinated response; just as the nation's economic stimulus packages appear to be targeted more at the formal sector. This is in contrast with the proposals of Human Right Watch (2020). Considered alone, Lagos State with the highest incidence - 844 cases as at April 28, 2020 - has about 65% of its estimated 25 million people working in the informal sector. Unlike other developing countries, which have specifically targeted the poor in form of cash transfers, complete or partial absorption of utility bills such as electricity and water, and direct injection of funds into SMEs, Nigeria's approach has been of more rhetoric than reality. If corrective paths are abandoned, COVID-19 will further establish Nigeria as the poverty centre of sub-Saharan Africa. The general consensus is that the Nigerian Government's response has been slow and sloppy. Indeed, but for the proactive efforts of the Lagos State Government, which the Federal has rested heavily on, there would have been a dismal COVID-19 catastrophe sweeping across Nigeria. A tightened resolve should include the following suggestions, a few of which are adapted from Price Water Corporation (2020)

- Introduction of a strategy that would harmonize the response of Federal, State and Local governments. A coordinated effort is likely to create the greatest impact in the shortest time and at the lowest cost.
- ii. There is a dire need to articulate and communicate to the public a wellthought-out economic relief plan for the teeming masses. It is not too late to be firm about a nation-wide lockdown and the mandatory use of face masks. Only, to support these measures, there has to be a transparent means by which food relief gets to the intended. There must be an audit system for the deliverables, through audiovisual feedback.
- iii. The government needs to expand its reach to ensure that no vulnerable person is left behind in the CCT programme. As things stand now, the number of recipients is just as ridiculous as the amount received. It is grossly inadequate for a country with over 90 million persons living in extreme poverty to place only 3.6 million on the CCT scheme. Government ought also to provide clear terms of eligibility. Even at that, the CCT should be implemented in the short term. Ultimately, Nigeria should adopt a realistic Universal Basic Income policy.
- iv. There should be a tangible effort by Government to stimulate the local production of PPE, especially for frontline workers, who should also be placed on augmented salaries and life insurance during the pandemic.
- v. The Government has to put out a formal research call for home-grown solutions to the COVID-19 pandemic. The current spate of verbal calls seems merely political, as there are no modalities, no specified technical reviewing organisations to which research applications could be directed.



- vi. Aside from researching a cure, attention should be paid to the development of a national multidimensional poverty index that does not only identify vulnerable communities, but provides useful information on targeted areas of need such as water and electricity. This will facilitate the delivery of community customized support with greater impact.
- vii. A fiscal modelling tool should also be established to track economic and financial conditions such as oil prices, GDP and rate of unemployment. This will provide a proactive template for addressing prospective impacts of disruptions like pandemics on vulnerable groups.
- viii. Coming behind education, the health sector ought to be prioritised by Government. First of which must the primary health sector. Rather than run the primary health centres, Government should lease them to private practitioners (Afolayan, 2020);

while creating incentives like zero duties on medical shipments and favourably low taxation on medical facilities. The health insurance scheme needs also to be expanded to capture the informal sector.

The end is far from sight, as there is a festering of community spread especially in northern Nigeria, just as Lagos is still under the weight of soaring infections. Nigeria must realise that CIVID-19 cannot be wished away; rather, to ward off the virus, she must wake up to the discipline and coordination of counterpart countries like South Africa and Ghana.



## PALLIATIVES BY THE FEDERAL MINISTRY, PARASTATALS AND STATE GOVERNMENTS IN NIGERIA

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Healthcare and Formal Sector	<u>ē</u> =
Covid-19 patients and frontline health Care workers	
Frontline workers in Lagos and SME	<del>m 3</del>
Formal Sector	Ē
Formal Sector	Ê
Manufacturers and Real estate businesses	nij <sub>es</sub> s
Formal Sector	S
Formal Sector	ŝ
Hospitals, Healthcare practitioners, pharmaceutical companies; drug manufacturing plants	ଖି🔂
	practitioners, pharmaceutical companies; drug

The Pi	residency		
N500 billion Covid-19 intervention fund	÷	Formal and inforrmal sector	
Ministry of Humanita	arian and	Social Welfare	
An increase of the social register to 3.6 million h	nouseholds		
Cash distrubution for selected persons	÷	Beneficiaries of national social programme	
Ministry of Agriculture	e and Rura	al Development	
Release of 7000 metric tons of food items Short Term		Selected states	
Federal Inland	Revenue	Service	
Reduction on companies Income Tax by 50 per-	cent →	Formal and Informal sector	Ŷ
Ministr	y of Powe	r	
Received N200m to boost gas supplies and pov generation nationwide	ver 🛶	Active electricity users	
Two month free electricity	$\rightarrow$	Active electricity users	1



Coping with COVID: Comparing Nigeria and Counterpart Nations





Wavier on import duty related to medical supplies		Importers of Medical Equipment	V
Lagos State Internal	Reven	ue Service	



## COVID-19 PALLIATIVES IN OTHER COUNTRIES



Page 16 | Coping with COVID: Comparing Nigeria and Counterpart Nations



## 🏊 India

#### **Ministry of Finance**

INR 1.7 trillion relief package

In-kind and cash transfers; insurance coverage; wage support

Short Term

 Lower-income households; healthcare workers; low-wage workers



#### **Reserve Bank of India**

#### Foreign exchange swap

FX swap of \$2billion dollars for 6 months; limit of FPI investment increased to 15 percent of outstanding stock for Fiscal year 2020/2021; restriction on non-resident investment in specified securities issued by the CBN has been removed; Foreign direct investment policy now requires government approval on investments by every country that shares a land border with India

Medium Term

### Ministry of Corporate Affairs

#### Loan repayment moratorium

No late fees for late filing during moratorium period

#### 150 billion rupees

Support for health infrastructure which includes testing facilities, personal protective equipment, isolation beds, ICU beds and ventilators

#### State Government

#### Direct transfers

Immediate

Free food rations and cash transfers



Healthcare

## **A**

#### **Ministry of External Affairs**

Visa extensions Foreign nationals who were stranded in India due to the lockdown, and whose visas expired between February 01 and April 30, 2020, were granted automatic extensions till April 30; exit of such foreign nationals was also granted without overstay penalty

Foreign nationals



 Kenya
 National Executive
 Voluntary salary cuts
 President, Deputy president will receive 80 percent cut; Cabinet secretaries will take a 30 percent cut; Chief administrative secretaries a 30 percent cut and Principal secretaries, 20 percent cut











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